

1 The application of System Dynamics

2 Modelling approach to understand the

3 brucellosis transmission system

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29 Abstract

30 **Background:** Brucella transmission is a complex multisector system. A better understanding of
31 transmission dynamics helps pinpoint the most effective interventions to reduce human cases.
32 Modelling methodologies have not been applied extensively to brucellosis. This paper applies System
33 Dynamics Modelling to identify the interplay between the different sectors that drive disease
34 transmission and suggest and assess scenarios to control brucellosis.

35 **Methods:** The study applied a qualitative in-depth analysis of Brucella transmission system in Jordan.
36 Current published literature, government and policy documents were reviewed supplemented by
37 interviews with stakeholders. Data were analysed manually to establish causal pathways to develop a
38 Stock and Flow (SF) model. The structure was examined and reviewed by key informants. Several
39 scenarios to control *Brucella* transmission were assessed.

40 **Results:** The model demonstrated the complex interaction of different sectors that drove transmission.
41 *Brucella* transmission among sheep and between farms and markets are the main drivers of human
42 incidence. Farmers' visits to veterinary clinics are a critical intervention point for control regarding
43 access to vaccination. Vaccination by itself might not be efficient due to the low compliance of
44 farmers. Test and cull sheep is the most efficient control strategy.

45 **Conclusions:** The synthesis of the current knowledge through the model enabled better understanding,
46 visualisation and interpretation of the sectors involved in *Brucella* transmission. The model highlighted

47 specific leverage points at which the transmission could be controlled like encouraging visits to the
48 veterinary clinics. There is a strong synergy between sectors, therefore, a greater control might be
49 produced by utilising multi-sectoral relationships embedded in the system. This application of System
50 Dynamics Approach to understand disease transmission systems can be used to complement other
51 methods and detect leverage points for disease control.

52 **Keywords**

53 Brucellosis, System Dynamics, Systems Thinking, Epidemiology, causal loop diagrams, disease
54 transmission, infectious diseases, zoonosis.

55 **Key Messages**

- 56 1. Brucella transmission as a complex system is researched in a holistic view based on the concept
57 of Systems Thinking and System Dynamics Modelling.
- 58 2. Interviews with stakeholder were conducted.
- 59 3. Qualitative and quantitative data were synthesized and utilized to develop a system dynamics
60 model.
- 61 4. A simulation model was developed based on the system structure described by stakeholders and
62 obtained by reviewing the literature.
- 63 5. Policies were proposed and assessed based on their simulation outputs.

65 Brucellosis transmits from infected animals into humans through contact or consumption of *Brucella*-
66 contaminated dairy products (Doganay, Aygen, & Eşel, 2001). The most common clinical symptom is
67 recurrent fever (Seleem, Boyle, & Sriranganathan, 2010). It is prevalent in many regions, however, less
68 prioritised and therefore underreported (Pappas, Papadimitriou, Akritidis, Christou, & Tsianos, 2006;
69 WHO, 2006). It infects more than 500,000 people annually, particularly in the Mediterranean and the
70 Middle East. Brucellosis economic significance is related to fertility reduction and decline in livestock
71 production (Franc, Krecek, Häsler, & Arenas-Gamboa, 2018).

72 Jordan has a high brucellosis burden in livestock and human (Agriculture, 2011). Livestock is of
73 strategic importance accounting for 55% of the agricultural sector (Agriculture, 2011). People
74 traditionally keep sheep to produce meat and milk. Vaccination (Musallam, Abo-Shehada, Hegazy,
75 Holt, & Guitian, 2016) is the only control in Jordan. Although brucellosis risk factors were identified
76 (Al-Majali & Shorman, 2009), they were not discussed in a holistic context and did not provide a
77 dynamic hypothesis to explain the transmission. Moreover, major interactions between sectors to
78 explain transmission over time were not identified.

79 *Brucella* transmission is complex (Boschirolì, Foulongne, & O'Callaghan, 2001) due to the interaction
80 of many factors and sectors linked to the infections, like food safety (Brough, Solomon, Wall, Isaza, &
81 Pasvol, 2011) and infected animals (Li, Li, Liang, Fang, & Cao, 2013; Morgan, 1969). Therefore, a

comprehensive approach is needed to acknowledge this complexity (Rwashana, Nakubulwa, Nakakeeto-Kijjambu, & Adam, 2014) to achieve effective control (WHO, 2006).

System Dynamics Modelling (SDM) enable understanding complexities (Rwashana et al., 2014) and is enriched by the stakeholders' participation (Newell, Proust, Dyball, & McManus, 2007) to understand the transmission drivers (Maani & Cavana, 2007). This study aims to gain an in-depth understanding of Brucella transmission by engaging stakeholders to develop a dynamic model to suggest control scenarios and provide insights for health officials.

Methods

Systems Thinking (ST) approach was applied, represented by the System Dynamic Modelling. A qualitative in-depth data analysis was conducted by accessing, synthesizing and reviewing published academic literature and available information. The main qualitative data sources included literature and documents review, governmental reports and interviews with stakeholders.

Interviewed stakeholders were identified through the systematic approach proposed by Elias et al (2001) (Elias, Cavana, & Jackson, 2018) and the WHO (WHO, 2012). Key stakeholders were identified by listing all possible eligible stakeholders prioritized by a local governmental expert. A snowball sampling was used to recruit stakeholders not listed previously. An interview guide was developed and 14 interviews were conducted. Obtained data were used to build, develop and inform the stock and flow model (Error: Reference source not found, 2, 3).

100 The qualitative data was analyzed as proposed by Halcomb, 2006 (Halcomb & Davidson, 2006), by a
101 progressive listening to all fourteen audio-recorded interviews to identify themes (Halcomb &
102 Davidson, 2006). The researcher's notes were incorporated. Inconsistencies were resolved by further
103 elaborations by the participants (Tessier, 2012). Data saturation was confirmed by comparing provided
104 information with new inputs. The model structure was created using Stella software (Chichakly, 2019).

105 The model was developed as described and explained by Sterman (J. D. Sterman, 2000) and Maani &
106 Cavana (Maani & Cavana, 2007) and implemented in Stella Architect (Version 1.9.1 iSee Systems)
107 (Chichakly, 2019). The software presents model variables and relationships mathematically as integral
108 and differential equations and offers a user-friendly graphical interface (Chichakly, 2019; J. D.
109 Sterman, 2000). The parameters were estimated based on collected data and reviewed from available
110 academic published research and the interviews. Whenever possible, parameters that represent a local
111 measure in Jordan were used, otherwise, parameters were based on globally acceptable estimates
112 identified from literature (Error: Reference source not found).

113 Model boundaries were checked (J. Sterman, 2000) to ensure incorporating the relevant and
114 endogenous variables in the scope of the complex problem. The model was tested for dimensional
115 consistency, mass-balance, structural assessment, integration error and extreme error tests.
116 Additionally, the overall fit of the simulated behaviour to the reference behaviour was checked (Error:
117 Reference source not found).

118 Sensitivity analysis was conducted (Maani & Cavana, 2007) to identify the variables most likely
119 influence the model behaviour. Different scenarios were suggested and were compared on the
120 cumulative number of confirmed cases of human brucellosis, the intensity of human brucellosis,
121 brucellosis prevalence in sheep and cumulative sheep abortions.

122 Results

123 A modified age-gender structured compartmental model of the Susceptible-Infected-Recovered (SIR)
124 was developed. The model did not account for the economic and environmental aspects. The model has
125 monthly time-step over 12 years starting from January 2004. The reference-mode is the annual number
126 of human cases and the corresponding incidence rate in Jordan from 2004 to 2016 (M. o. H. Jordan,
127 2018).

128

129 **Figure 1:** Human Brucellosis incidence (per 100,000 people) in Jordan (2004-2016) according to the
130 Ministry of Health (MoH) (M. o. H. Jordan, 2018) .

131 The model involved Brucella transmission among sheep through the venereal and suckling pathways,
132 therefore, separate sections for ewe, rams and pregnancy pathways were included. A human population
133 model was developed including dairy production section. Public (medical and veterinary) health sectors
134 and the impact of local sheep markets and transboundary entry was incorporated.

135 Model Subsystems

136 The model included eight interconnected subsystems, human, ewe and ram, sheep mating & pregnancy,
137 venereal transmission probability, food safety, public health reporting and animal health. Complete
138 structures of each sector are presented in the Appendix.

139 **Model testing**

140 Model boundaries and parameters are adequate, realistic and meaningful. The model does not construct
141 or destruct flows unintentionally. The structure does not violate any natural laws. The model is not
142 sensitive to the changes made on time-dependent calculations or the integration method which indicates
143 model stability. Simulated extreme values resulted in the expected change on reported human and
144 sheep brucellosis. The simulated behaviour predicts the observed behaviour.

145 **Sensitive variables**

146 Sensitive variables by analysis include “Farmers visits”, “Market restrictions”, “Awareness”, “test and
147 cull infected sheep”, “slaughter aborted ewe”, “Vaccination” and “Immunity duration”. The proposed
148 policies were developed by combining sensitivity analysis outputs and experts opinion.

149

150 **Figure 2:** Cumulative human cases percent change across each sensitivity variable.

151 **Proposed scenarios**

152 Each proposed scenario reduced reported human cases as shown in Figure 3.

154 **Figure 3:** The simulated number of reported cases of human brucellosis under a range of proposed
155 policy scenarios in Jordan.

156 The “One Health” intervention generated the largest reduction (37%) in cumulative reported human
157 cases. The “Enhanced Immunity” scenario generated the smallest reduction (3%). The remaining
158 scenarios reduced human brucellosis in the following decreasing order: “Test and Cull” (29%)>
159 “Awareness” (15%)>“Farmers’ visits” (14%)> “slaughter of aborted” (9%).

160 Scenarios aimed to reduce infected-sheep directly, “Test and cull”, “Market trade restrictions” and
161 “slaughter of aborted/suspected” were more effective compared to other scenarios with overall
162 reduction (total change) of 154%, 58% and 48%, respectively. The “Test and cull” scenario was the
163 most effective in reducing sheep prevalence (48% reduction) and intensity of human cases (61%
164 reduction). The combined intervention (“one health”) was the second most effective intervention that
165 reduced brucellosis across all scenario measurements by 135%.

166 Scenarios dependant on human behaviour “awareness” and “farmers’ visits intervention” had a lower
167 case reduction ability, 20% and 17% respectively. The least effective scenario was targeted sheep
168 vaccination (“standard intervention” and “enhanced immunity”) that reduced brucellosis by 16% and
169 14%, respectively.

170 The diamond radar graph Figure 4 shows each policy effect (per cent reduction) across all performance
171 measures. The base-case scenario (outermost exterior line) is the reference used for comparison across
172 all policy measurements. It is the observed number of reported cases of human brucellosis in Jordan
173 and the corresponding predicted cases in sheep. The radar graph presents each policy's impact by
174 moving their performance lines closer to the centre when reduction is larger compared to the reference.

175

176 **Figure 4:** Designed policies radar graph across all measures.

177 The overall reduction was calculated to rank scenarios by overall reduction ability compared to the
178 base case-scenario across intensity, cumulative cases, cumulative sheep abortions and sheep
179 prevalence. The two most effective policy scenarios are “Test and cull” and “One Health”.

180 **Table 1:** Ranked scenario by overall reduction impact.

181 Discussion

182 This is the first SDM study applied to understand Brucella transmission. This study has demonstrated
183 the value of SDM in providing the necessary understanding of the whole system (Rwashana et al.,
184 2014). This is critical because modelling has provided policy-makers with a deeper understanding of
185 the connections between brucellosis system structure, its behaviour and how it changes over time
186 (Burke et al., 2015). It offered a valuable method to understand transmission and to overcome many
187 ethical and other anticipated limitations (Borshchev A, 2004; J. Sterman, 2000). It is a valuable tool to

188 explore multiple interventions to enable decision-makers to make informed decisions and to visualise
189 the likely future (Borshchev A, 2004). The model overcame data-shortages and uncertainty about
190 brucellosis system by allowing the integration of several forms of evidence, such as expert opinion and
191 governmental reports (Homer & Hirsch, 2006).

192 Previous epidemiological studies focused on the direct relationship between disease agent, vector and
193 host (Park et al., 2005; Yoo, Heo, Lee, Kim, & Yoo, 2015). Similarly, most brucellosis studies,
194 particularly in Jordan, were designed to identify risks (Kaden et al., 2014; Leong et al., 2015; Shin,
195 Kwag, Park, & Kim, 2017). These studies did not explain embedded complex relationships that drive
196 transmission dynamics, particularly the feedback links between the disease and the characteristics of
197 the sectors involved. This study demonstrated the non-linear relationship between the bacterium, sheep
198 and people and as a continuous complex interaction between Brucella sectors such as food safety
199 (Brough et al., 2011), animal infection (Morgan, 1969), other risk factors (Li et al., 2013) and the
200 health systems (animal and human).

201 The simulation suggested a cyclic behaviour of incidence every 3-4 years, unlike previous studies that
202 reported brucellosis only annually (M. Jordan, 2018) as a seasonal effect of breeding (Abu Shaqra,
203 2000). The model accounted for the holistic involvement of the sectors to describe oscillatory
204 behaviour. This is important because conventional theory associates only lambing seasonality to human
205 brucellosis incidence (Abu Shaqra, 2000), while multi-year cyclical behaviour can explain longer-term

206 effects such as vaccination delays and population behaviours (Awareness). This helps to conduct more
207 accurate risk assessment studies that account for such delays theoretically and practically.

208 Policy Scenario discussion

209 Scenario one: Farmers visit intervention

210 The identified triad link between farmers' visits, vaccination and human cases has not been identified
211 as a major factor of disease dynamics previously. This association connects farmers to veterinary
212 services (Svensson, Lind, Reyher, Bard, & Emanuelson, 2019) as focal points for sheep vaccinations.
213 This suggests sheep vaccination rates might indirectly improve by encouraging farmers' visit. Seeking
214 veterinary services however is not typically a priority for most farmers (Kebede, Melaku, & Kebede,
215 2014), particularly when they suspect brucellosis, due to fear that their animals will be culled without
216 compensation (Beauvais, Musallam, & Guitian, 2016).

217 Scenario two: Market trade restriction

218 Unlike other studies in Jordan, local markets involvement in brucellosis was explored. Markets may
219 facilitate local and international sheep movement and mixing (Franc et al., 2018). Therefore, banning
220 the trading of infected sheep could significantly lower consumption and contact risks. This dual effect
221 led to greater simulated reductions in sheep abortions, brucellosis prevalence (sheep) and the incidence
222 of human cases (16%, 19% and 11%, respectively). Trade surveillance and restrictions are valuable
223 strategies to control brucellosis (Health, 2020). Recent studies associated high infection rates to
224 widespread uncontrolled informal sheep trade (Musallam, Abo-Shehada, & Guitian, 2015). The

225 simulated “market restriction” scenario successfully reduced brucellosis by 58% and is ranked the 3rd
226 best scenario. These results highlight the importance of controlled trade, therefore, greater attention
227 should be directed to limit risks of the established irregular sheep markets by restricting irregular trades
228 locally and across borders, as currently there are no restrictions on formal or irregular sheep trade in
229 Jordan.

230 Scenario three: Awareness of farmers’ intervention

231 Awareness and knowledge have been shown to reduce infection risks and improve health (Lu et al.,
232 2009; Zhang, Zhou, Huang, & Guan, 2019). However, previous studies found that only 38% of the
233 farmers in Jordan are aware of brucellosis, mainly through advertisements, doctors’ and veterinarians’
234 advice (Musallam, Abo-Shehada, & Guitian, 2015). Improved awareness in the model simulation
235 reduced only human cases because it improves personal hygiene and personal protective equipment use
236 only. These results are supported by the WHO recommendations to improve public health education
237 and awareness programs to reduce the risk of exposure and consumption to control brucellosis (WHO,
238 2006).

239 Scenario four: Test and Cull intervention

240 The results of the “test and cull” intervention showed the greatest overall reduction in brucellosis in
241 both human and animals (61% and 48%, respectively). This intervention reduces disease intensity
242 because it was designed to cull infected ewes, which directly reduced brucellosis prevalence and
243 eliminated consumption and contact risks. These results are plausible given that culling infected sheep

244 to eliminate brucellosis is considered a highly effective control strategy (Dieste-Pérez, Frankena,
245 Blasco, Muñoz, & de Jong, 2016; Manual, 2020). In Jordan, there are no national campaigns or
246 strategies to cull infected animals (Beauvais et al., 2016). However, most sheep owners voluntarily cull
247 diseases (aborting) sheep by at-home-slaughter or they sell it to a butcher (Musallam, Abo-Shehada, &
248 Guitian, 2015). The absence of suitable compensation programs for farmers is one of main
249 implementation and enforcement challenges of such programs, as many farmers will not approve
250 culling of their sheep without compensation, particularly if the illness is not apparent (Johansen &
251 Penrith, 2009; Musallam, Abo-Shehada, & Guitian, 2015). Moreover, forced culling without
252 compensation may lead to increased illegal animal movements that would increase the rate of disease
253 transmission (Penrith & Thomson, 2004). Therefore, although culling is the most cost-effective
254 strategy to control brucellosis, several economic, social and other factors should be evaluated before
255 selecting this strategy for implementation (Manual, 2020). This study provides reasonable justification
256 that this program could be considered as an option to control brucellosis in Jordan, however, there is a
257 need to consider financial compensation.

258 **Scenario five: Slaughter of aborted/suspected sheep**

259 Previous studies have shown that most farmers in Jordan prefer managing brucellosis independently
260 rather than calling a veterinarian (Bard et al., 2019). This is because of a lack of trust (Svensson et al.,
261 2019) associated with the fear of slaughter of infected sheep without compensation, and the perception
262 that the brucellosis vaccine causes abortions (Musallam, Abo-Shehada, & Guitian, 2015). The

simulation showed that non-supervised in-house sheep slaughter less effective compared to other scenarios because it is completely run by farmers without professional supervision, and farmers often do not evaluate risks posed by keeping infected sheep properly compared to the financial losses perceived by slaughtered sheep (Svensson et al., 2019).

Scenario six & seven: Vaccination and immunity effectiveness

Sheep vaccination is the main control strategy in Jordan (Beauvais et al., 2016). Although successful, previous studies showed a very low coverage ($< 2\%$) and low efficiency of vaccination programs (Musallam, Abo-Shehada, Omar, & Guitian, 2015). Likewise, simulation of the vaccination and immunity scenarios are unlikely to be effective even by extending immunity duration of the vaccine (the new strategy adopted in Jordan). This is attributed to the vaccinations conducted only at veterinary clinics since regular national vaccination campaign are very limited (Beauvais et al., 2016). Therefore, vaccination is the farmers' responsibility and dependant on their compliance and commitment. This creates problems with implementation and vaccination even though vaccines are provided free of charge (Agriculture, 2011). Farmers' compliance is a fundamental requirement of a successful control strategy including vaccination. Therefore, unless there is good compliance of farmers, sheep vaccination and immunity strategies may remain inefficient.

Scenario eight: One Health

Most of the organisation like the WHO has a continuous and increasing interest of health programs that apply the "One Health" approach ("WHO | One Health," 2017). One of the most significant findings of

282 this study is the inclusion of a “One Health” control strategy. The “One Health” scenario reduced
283 human brucellosis significantly and is the second most effective scenario across all policy measures
284 (135% reduction). It included interventions from several sectors of the system that had a synergistic
285 effect. These results are consistent with previous studies that recommend “One Health” management
286 approach to prevent epidemics and epizootics (Destoumieux-Garzón et al., 2018). Other studies
287 concluded that the application of holistic and multiple-scale approaches like “one health” enabled the
288 control of several infectious diseases such as schistosomiasis and avian influenza (Destoumieux-
289 Garzón et al., 2018; Ryu, Kim, Lim, Tan, & Chun, 2017). This “one health” intervention involved the
290 main pillars of the “One Health” approach, human (awareness), animal (slaughter and immunity) and
291 the environment (markets) (Ryu et al., 2017). These results emphasize the significance of “One Health”
292 approach and the importance of the multi-sectoral relationships embedded in the system that drives its
293 behaviours and propose to achieve better outcomes in both, human and animal sectors. Therefore,
294 stakeholders should be directed toward a new paradigm that shifts their mental models from
295 considering one-sector responsibility (MoA) to become the responsibility of all involved sectors.

296 Recently in Jordan, efforts were guided towards the “One Health” approach to map-out current
297 networks and explore points of communication, coordination and decision-making that permits several
298 sectors and stakeholders to act interactively, and investigate priorities and gaps which limits sharing
299 information (Sorrell et al., 2015). Despite the existence of the informal communication across sectors,
300 particularly at emergencies, formal routine coordination was absent. Therefore, these findings set

301 foundations and directions for coordination and potentials benefits and outcomes of adopting the “One
302 Health” approach. Additionally, these results provide theoretical evidence of the usefulness of the “One
303 Health” approach in public health interventions.

304 Conclusions

305 This is the first SDM study applied to understand brucellosis. This research identified unexplored
306 interventions to control brucellosis by understanding the system dynamics. The main aim of SDM is to
307 help people understand and to create change in mental models. This model was designed to be a tool to
308 support decision-makers to understand the underlying feedback mechanisms in the brucellosis system
309 and to serve as a tool for policy design to enables scenario analysis and assessment.

310 The observation - that the current government policy of managing brucellosis through vaccination of
311 sheep will be ineffective - is important because it means the strategy is unlikely to achieve the expected
312 prevention levels. The simulation suggests that the strategy relying on the dynamics between farmers
313 and veterinary clinics to deliver vaccination will fail therefore a proactive national vaccination
314 campaign is required.

315 The effectiveness of testing and culling infected sheep to control brucellosis confirms the strategy
316 recommended by international organisations such as the OIE and WHO. However, the implementation
317 should only be considered after a thorough assessment of the economic impacts to ensure adequate
318 compensation is available to farmers. It would also demand well-organised multisector cooperation and

319 high cost, therefore, difficult implementation in Jordan. However, the test and cull strategy could be
320 considered as part of a future direction for the government if brucellosis becomes a higher priority for
321 public health. The demonstration of the strong synergy between sectors involved in brucellosis
322 highlights the need for the “One Health” approach that leads to the articulation of shared interest with a
323 common goal to reduce brucellosis burden in Jordan.

324 Conflict of Interest

325 No conflict of interests

326 Ethical clearance

327 Ethical approval to conduct this research was obtained from the National Health and Medical Research
328 Council in Australia (NHMRC) (Approval Number: 2018000990).

329 Data availability statement

330 The data that support the findings of this study are available from the corresponding author upon
331 reasonable request.

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